

Message Text

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PAGE 01 MOSCOW 12904 061639Z
ACTION EUR-12

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FM AMEMBASSY MOSCOW
TO SECSTATE WASHDC PRIORITY 1775

C O N F I D E N T I A L MOSCOW 12904

E.O. 11652: GDS
TAGS: PGEN, UR
SUBJECT: GOALS AND TASKS FOR AMBASSADOR: USSR

REF: STATE 206895

1. IN GENERAL, WE FIND THE FRAFT GOALS AND TASKS OUTLINED
REFTEL TO BE CONSONANT WITH THE OBJECTIVES AND COURSES OF
ACTION WE PROPOSED IN OUR 1977 POLICY ASSESSMENT (MOSCOW 4443).

2. WE HAVE THE FOLLOWING SPECIFIC COMMENTS ON THE DEPART-
MENTS'S DRAFT:

-- REGARDING PART TWO, "CONSTRUCTIVE SOVIET INTERNATIONAL
BEHAVIOR," WE HAVE ALREADY (MOSCOW 12331) INDICATED OUR
RESERVATIONS ABOUT ANY U.S. EFFORT TO DRAW SOVIETS INTO
GENERAL MULTIALTERAL PLANNING AND ORGANIZATIONS, PARTICULARLY
THOSE RELATED TO NORTH/SOUTH DIALOGUE. DUE TO VAST
DIFFERENCE IN SOVIET POLITICAL-ECONOMIC GOALS, WE BELIEVE
THAT SOVIET ACTIVITY IN ORGANIZATIONS WHICH THEY CANNOT
CONTROL WOULD BE DIRECTED PRIMARILY TOWARDS MAKING
SOLUTIONS MORE RATHER THAN LESS DIFFICULT TO ATTAIN. WE
DO NOT, HOWEVER, EXCLUDE CAREFULLY PLANNED AND
COORDINATED EFFORTS TO ENCOURAGE THEIR COOPERATION IN
CERTAIN COMMODITY AGREEMENTS;
-- WE ALSO BELIEVE THAT SOME LOW-KEY COOPERATION
TOWARDS THIRD STATES MIGHT BE POSSIBLE WITHIN CONTEXT
OF U.S.-SOVIET BILATERAL AGREEMENTS. WE SHOULD KEEP
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IN MIND, HOWEVER, THAT IN DEALING WITH THIRD WORLD
ISSUES SOVIETS SEE THEMSELVES AS ADVERSARIES OF THE
WEST AND AS POTENTIAL BENEFICIARIES OF PROBLEMS ENDEMIC
TO NORTH/SOUTH RELATIONSHIP. WE SEE MORE PRACTICAL
VALUE FOR U.S. TO URGE THIRD WORLD COUNTRIES TO PRESS
SOVIETS FOR GREATER AND MORE USEABLE MULTILATERAL ECO-
NONIMC ASSISTANCE THAN FOR US TO TRY TO PERSUADE

SOVIETS THAT THIS IS IN THEIR INTEREST;

-- WE HAVE NO PROBLEM IN PRINCIPLE WITH CLOSER COOPERATION ON NARCOTICS, BUT WE WOULD NOTE THAT THE SOVIETS MAY ATTEMPT TO PUT THE PRC IN A BAD LIGHT ON THIS ISSUE;

-- REGARDING PART III, WE SUGGEST THE SECOND GOAL BE REWORDED TO READ "MAXIMIZE EXPOSURE OF SOVIET PEOPLE TO ACCURATE INFORMATION ABOUT THE U.S.";

-- WE SUGGEST THE THIRD GOAL IN PART III BE AMENDED TO READ "PROMOTE EXCHANGE OF VISITORS IN CULTURAL, SCIENTIFIC, AND INFORMATIONAL FIELDS";
-- WE HAVE NO PROBLEM WITH GUIDANCE ON ECONOMICS AND TRADE, ALTHOUGH IT SHOULD BE POINTED OUT THAT IT WILL BE DIFFICULT TO MAINTAIN, NOT TO SPEAK OF PROMOTING, ECONOMIC TIES IN ABSENCE OF SOME MOVEMENT ON THE TRADE ACT RESTRICTIONS. WE WILL CONTINUE TO IMPRESS UPON SOVIETS THAT THEIR OWN BEHAVIOR WILL IMPORTANTLY AFFECT PROSPECTS FOR RESOLUTION OF THE JACKSON-VANIK IMPASSE;

-- WE SHOULD CONTINUE TO SEEK MUTUALLY BENEFICIAL CIVIL AIR TRANSPORT AGREEMENT, PREFERABLY THROUGH A POOLING AGREEMENT WHICH WOULD GUARANTEE THE AMERICAN CARRIER SOMETHING CLOSE TO FIFTY PERCENT OF THE REVENUE FROM SCHEDULED FLIGHTS, WHILE MAINTAINING A SUBSTANTIAL ADVANTAGE IN CHARTER FLIGHTS, NEARLY ALL OF WHICH ORIGINATE FROM THE U.S. WE SHOULD ALSO
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KEEP IN MIND THAT WE CAN LIVE WITH THE PRESENT SITUATION BETTER THAN CAN THE SOVIETS; WHILE WE BOTH WANT A SATISFACTORY AGREEMENT, THEIR NEED FOR ONE IS GREATER THAN OURS;

-- ON SCIENTIFIC COOPERATION (PART FIVE), WE SUGGEST ADDING PHRASE "AND EMPHASIZING ACTUAL SCIENTIFIC WORK."

TOON

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